



Academic Senate
Professor Kenneth Barish
Division Chair

January 20, 2026

Kiersten Boyce
Chief Compliance Officer

**Proposed Revisions to UCR Time, Place, and Manner Regulations (Policy 700-70:
Expressive Activities)**

Dear Kiersten,

The Academic Senate Executive Council discussed the subject revisions during our January 12, 2026 meeting along with feedback comments submitted by tasked committees. Similar to colleagues on tasked committees, Council members expressed that though some concerns from the last review were addressed in this version of the document, there are still other major concerns around the definition of expressive activities, as well as restrictions listed in the policy.

For your reference, I have attached the full feedback.

Sincerely,

A handwritten signature in blue ink that reads 'Kenneth Barish'.

Ken Barish
Academic Senate Chair

Encl.

Cc: Senate Director Cortez



December 12, 2025

TO: Ken Barish, Chair
Riverside Division of the Academic Senate

FROM: Iván Aguirre, Interim Chair
CHASS Executive Committee

RE: Proposal: Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)

The CHASS Executive Committee reviewed the Proposal: Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities) and found some of the proposed changes deeply troubling in their vagueness. The policy seems to suggest the University's desire to expand its sphere of power to more easily legislate actions of students, faculty, and staff. Upon review, the Committee was unable to find a specific definition of violence and the linked document on UCR Prevention of Violence Policy was unavailable. Given that much of these revisions rest upon defining violence and using this to enforce policy, the Committee considers it necessary to adequately and thoroughly define violence as they envision it.

Some of the obscure language is in part IIIC.1, where an expanded set of restrictions is outlined on sound and thus could be considered "disruptive" campus activity. The proposed policy specifies that "Volume should be kept at a reasonable level and heard audible only in the immediate vicinity of the approved event area." Given the sheer difficulty of disciplining sound from carrying beyond the bounds of a discrete area—especially in reference to an outdoor activity—the Committee is genuinely wondering how the University proposes to adequately and justly survey when sound has exceeded "the immediate vicinity" such as to constitute a disturbance. Also, which campus entities are endowed with the power to determine what volume raises to the level of unruly noise?

The committee also found the guidance (IIIC.3) to render any campus conduct a disturbance concerning insofar as it "unduly interfered with the audience's ability to receive the speaker's or presenter's message." What does this mean? Would the mere presence of an individual or set of individuals be sufficient cause to lodge or act on a complaint of "interference." What is the

process by which this is determined? Again, this is far too vague and too much rests on these interpretations for them to be left unclear and unspecific.

Given these considerations, the Committee considers that this policy, as it is written, can lead to it being used in a range of unintended ways--namely, to curtail student, faculty, and staff behavior around free speech. As it stands, the proposed revisions seem to be tailored around specific activities rather than a more comprehensive understanding of disruptive activities, and the Committee urges the preparers to consider these revisions by more communication with faculty and student governance



Academic Senate

COMMITTEE ON PRIVILEGE & TENURE

December 11, 2025

To: Kenneth Barish, Chair
Riverside Division

Fr: Jennifer Doyle
Chair, Committee on Privilege & Tenure

Re: [Campus Review] Proposal: *Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)*

The Committee on Privilege and Tenure reviewed the proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities). We have major and minor concerns about these revisions.

These revisions do not adequately address our committee's concerns (expressed in our October 30, 2024 memo) regarding ambiguities in these proposed revisions to Time, Place, and Manner Regulations. Nor does this memo address the reactionary nature of elements of the proposed changes that exceed adjustments to policy required by the mandates of the California Budget Act.

Chief Compliance Officer Kiersten Boyce addresses our committee's concerns about policy implementation by pointing to "the 'Attachment A' faculty discipline sanctions guideline chart in the pending request for Academic Senate divisions to address proposed changes to APM-015/016." Attachment A as well as the revised changes to APM 015/016 have been the subject of substantial criticism. Many of those proposed revisions are unacceptable.

In the interest of supporting clear policy regarding time, place and manner, we offer the following minor adjustments.

We question whether a prohibition against climbing "any tree, building, or structure" should be included under expressive activities at all (this appears more directly related to safety rather than time, place, manner restrictions vis a vis expressive activity). If it must be, "This prohibition does not apply to UCR staff or contractors performing authorized work" should be revised to include faculty and students who may be engaged in authorized activities.

Item c under Amplified Sound ("Volume should be kept at a reasonable level and audible only in the immediate vicinity of the approved event area") is potentially overly restrictive (especially for events around the Bell Tower, for example). That noise is audible outside the immediate vicinity

does not necessarily make it disruptive. We propose alternative language in keeping with the language used in other areas of this policy: “Volume should be kept to a reasonable level in the vicinity of the approved event area, and should not disrupt the business of the University outside that area.”

Under the section “Compliance with UCR Officials”, the scope of the requirement that individuals identify themselves should be narrowed. How would this policy be enforced where the person requesting identification is not UCPD, and the person addressed is not an affiliate? Or does this apply to UCR affiliates only? Is verbal identification sufficient?



Academic Senate

COMMITTEE ON CHARGES

December 12, 2025

To: Kenneth Barish, Chair
Riverside Division

Fr: Darrel Jenerette
Chair, Committee on Charges

Re: [Campus Review] Proposal: Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)

The Committee on Charges discussed this policy and supported the suggested changes. We note this will have a chilling effect on expressive activities but appreciate the reasoning for the revisions.



Academic Senate

COMMITTEE ON ACADEMIC FREEDOM

November 25, 2025

To: Ken Barish, Chair
Riverside Division Academic Senate

From: Quinn McFrederick, Chair
Committee on Academic Freedom

Re: **Proposed Revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)**

The Committee on Academic Freedom discussed the Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities). In general, there was consensus that the document codifies curtailment of expressive activities. While the Committee agreed that university functions must be maintained, the revised regulations could lead to administrative overstep in controlling free expression.

For example, regulations that could be used to negate or control expressive activities at the whim of administrators includes: "UCR reserves the right at any time to restrict noise or ask organizers to adjust the volume if the sound is disrupting the function of the university."; "Amplified sound for approved events will be allowed from 12pm-1pm and 5pm to 8pm. Requests for amplified sound outside of these hours must have prior approval from the appropriate Building Coordinator and/or department of affected area."; "...Whether the conduct stopped if and when a request to stop was addressed to the individual or group engaging in the conduct."

Multiple Senate Committees commented on the text about face masks in a prior review, but these comments were not addressed in this draft.

The new prohibition on climbing any tree, building, or structure is antithetical to academic freedom. There are many valid research activities that require tree climbing - there are even classes in tree-climbing for research offered at other universities.

In summary, the Committee on Academic Freedom finds the proposed revisions to Time, Place, and Manner Regulations to be problematic for academic freedom and free expression. We strongly urge the Senate to reject these revisions.

COMMITTEE ON FACULTY WELFARE

December 12, 2025

To: Kenneth Barish, Chair
Riverside Division Academic Senate

From: Salman Asif, Chair
Committee on Faculty Welfare



Re: [Campus Review Item]: *Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)*

The Committee on Faculty Welfare (CFW) reviewed the *Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)*. CFW has the following comments:

- More clarification/definitions are needed for when conduct “unduly interferes” with a university activity (or a person’s ability to participate or speak). There are still no metrics.
- More clarification is needed on what acoustic noise levels are deemed disruptive/not permitted.
- It is still not clear how masking for the intent of intimidating or evading accountability would be proven. What is the objective evidence that would prove this intent? There is risk for arbitrary enforcement.
- How are applications for expressive activities outside of the allowed timeframe or inside university buildings reviewed and what criteria are important? How can it be ensured that these are content-neutral criteria?
- What expressive activities would trigger police involvement and the requirement to identify oneself to an enforcement officer? What would prompt a university official to determine that assistance/intervention is needed (which would lead to escalation of enforcement to UCR police)?
- The Chief Compliance Office needs to ensure that a fair balance is preserved between the freedom of expression of students, faculty, staff and the public, and the university’s need to conduct and advance its important teaching, research and service missions.



COMMITTEE ON DIVERSITY, EQUITY, & INCLUSION

December 12, 2025

To: Kenneth Barish, Chair
Riverside Division Academic Senate

From: Esra Kurum, Chair 
Committee on Diversity, Equity, & Inclusion

Re: **[Campus Review] Proposal: *Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)***

The Committee on Diversity, Equity, and Inclusion (CODEI) has reviewed the above revised proposed regulations.

Relating to the charge of the committee, CODEI appreciates the document's clarification of guidelines relating to amplified sound and what will constitute disruptive activities in the scope of the policy. Despite this, the Committee requests further clarity regarding identity concealment language, specifically related to mask wearing on campus. The committee further notes the restrictions on amplified sound between the hours of 12-1pm and 5-8pm as more restrictive than necessary for appropriate student life and expression.

Although the committee on Diversity, Equity, and Inclusion agrees there should be policies defining and mitigating activities disruptive to the mission of the University, the current document remains vague in both definition and implementation and serves to extend the reach of disciplinary procedures under this policy. There is no transparency regarding who has written the policy or who will have the authority to grant permissions, make decisions, or enact disciplinary procedures as defined within this policy. This would effectively deliver blanket authority to faceless entities with unknown oversight or accountability into the campus community. As a committee, CODEI is committed to maintaining the peace and access of all students to campus and campus activities. However, it is essential to both preserve the first amendment rights of individuals on campus, and a culture of expression that characterizes higher learning to maintain that campus experience.

TO: Ken Barish, Chair
Riverside Division

FR: Kurt Schwabe, Chair 
Executive Committee, School of Public Policy

RE: Comments: **Expressive Activities; Time, Place, and Manner Regulations**

Date: December 12, 2025

The Executive Committee of the School of Public Policy has reviewed the drafts revisions related to ***Expressive Activities; Time, Place, and Manner Regulations***. We appreciate the revisions and edits from the previous version. We have some additional comments pertaining to the updated version.

- Page 6, last paragraph. Replace the “e” with an “a” in Manuel.
- In “3. Access and Free Movement Must Not Be Blocked” that references...

“No one may restrict the movement of another person or persons through Expressive Activities, or deny a person access to a University facility, service, fixture, or space otherwise open or available to that individual.”

We notice that later in the document the term “unduly” is referenced to highlight some action that causes more than a non-trivial impact. We feel that perhaps such a term, i.e., unduly, could be incorporated into this section. For instance, I may take a particular route to class each day through some open space and perhaps the protest blocks that path yet there are alternative paths that I can take at minimal impact. Simply by the fact people are protesting they are taking up space on campus. Someone could say that they are limited to using that open space (perhaps it’s a square meter of turf on the quad) and that the protest has restricted their movement to that square meter of turf. In these cases, it would be useful to have some mention of the magnitude of the impact associated with the “restriction.” Including “unduly” in this section as well would seem to account for this issue.



November 25, 2025

TO: Ken Barish, PhD, Chair, Academic Senate, UCR Division

FROM: Adam Godzik, Ph.D., Chair, Faculty Executive Committee, UCR School of Medicine

SUBJECT: **[Campus Review] Proposal: *Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)***

Dear Ken,

The SOM Faculty Executive Committee has reviewed the *Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)*

The FEC agrees that it is reasonable for people to have rights to protest, and these regulations protect UCR Campus from any disruption that can be negatively impactful. The FEC is in support of these regulations.

Yours sincerely,

DocuSigned by:

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Adam Godzik, Ph.D.
Chair, Faculty Executive Committee School of Medicine



December 12th, 2025

TO: Kenneth N. Barish, Chair, Academic Senate, UCR Division

FROM: Harry Tom, Chair, Faculty Executive Committee, College of Natural and Agricultural Sciences

SUBJECT: [Campus Review] Proposal: Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)

Prof. Barish,

The CNAS Faculty Executive Committee has reviewed the proposed revisions to Policy 700-70: Expressive Activities at their December 3rd meeting and has no objections to the proposed changes.

Sincerely,

A handwritten signature in black ink that reads "Harry Tom".

Harry Tom, Ph.D

Chair, Faculty Executive Committee, College of Natural and Agricultural Sciences

12/4/2025

To: Kenneth Barish, Chair of the Assembly of the Academic Senate
and Cherysa Cortez, Executive Director of the UCR Academic Senate

From: Kinnari Atit, Ph.D., Faculty Chair of the School of Education Executive Committee

Subject: SOE FEC's Comments on Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities)

The SOE Executive Committee reviewed the Proposed revisions to Time, Place, and Manner Regulations (Policy 700-70: Expressive Activities). Comments/feedback were solicited at our executive committee meeting and via email.

The Executive Committee has no comments on this document.

Thank you for the opportunity to provide feedback.

Sincerely,

A handwritten signature in black ink, appearing to read "Kinnari Atit", followed by a stylized flourish.

Kinnari Atit
Chair, Faculty Executive Committee
School of Education
University of California, Riverside
Email: kinnari.atit@ucr.edu